



Australian Government

Department of Health, Disability and Ageing



Quarterly Financial Report | Guidance and FAQs

Quarter 2 2025-26

Version 1.0



Version History

The Department of Health, Disability and Ageing (department) will continue to update this Guidance and FAQs document throughout the 2025-26 financial year. The table below will reflect changes, as new information is added or updated.

Version	Date	Explanation of changes
1.0	22 September 2025	Updated for changes to financial reporting from 1 November 2025.

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Introduction to the Quarterly Financial Report

1. Introduction

Purpose

This guide is designed to assist Registered Providers of aged care services complete their Quarterly Financial Report (QFR) from Quarter 2, 2025-26.

Background

The QFR was introduced as part of broader initiatives to improve financial reporting and strengthen prudential compliance for registered aged care providers (formerly approved aged care providers). Information reported assists the Government to monitor and support providers. Some of the financial information collected through the QFR is published in the [Quarterly Financial Snapshot](#).

Reporting requirements

- If you are a Registered Provider delivering residential aged care and/or the Home Care Packages Program/Support at Home program, you are required to submit a QFR from Quarter 2 2025-26 onwards.
- If you are a Registered Provider delivering Multi-Purpose Services Program (MPSP) and/or National Aboriginal and Torres Strait Islander Flexible Aged Care, you are also required to complete a QFR from Quarter 2, 2025-26 onwards but will complete the food and nutrition reporting only.
- Providers who solely deliver Commonwealth Home Support Programme (CHSP) services do not have to submit a QFR.

What you are required to report in the QFR depends on the types of programs you deliver.

- For the “YTD Financial Statements”, providers will report one form as a Registered Provider that covers the entire Quarter 2.
- Providers of the Home Care Packages Program which transition to the Support at Home program will be required to complete one form, that covers both one month of the Home Care Packages Program and two months of the Support at Home program. The form will be labelled as “Support at Home Labour Costs”.

The table below outlines the reporting requirements:

Form Name	Data Collection Level	Residential Aged Care	Home Care Packages/ Support at Home	MPSP	NATSIFAC
Viability and Prudential Compliance Questions*	Registered Provider	YES	YES	NO	NO
YTD Financial Statements*	Registered Provider	YES	YES	NO	NO
Residential Labour Costs and Hours	Service level	YES	NO	NO	NO
Support at Home Labour Costs	Program level	NO	COSTS ONLY	NO	NO
Food and Nutrition Costs	Service level	YES	NO	YES	YES

* Government providers of residential aged care and/or the Support at Home program are not required to complete the Viability and Prudential Compliance Questions or the YTD Financial Statements.

Scope of the QFR

The data captured in the QFR is used for pricing and policy decisions, to improve financial transparency and strengthen prudential compliance.

Viability and Prudential Compliance Questions	
Solvency <ul style="list-style-type: none"> Financial performance Sale or purchase Occupancy Refundable Accommodation Deposit Business improvement advice or strategies Governance and management Recruitment and retention Capital works 	This data informs: <ul style="list-style-type: none"> Identification of emerging financial viability issues Allows the department and the Aged Care Quality and Safety Commission to proactively work with providers to support their compliance and address financial risks

Viability and Prudential Compliance Questions	
<ul style="list-style-type: none"> • Workforce • Outbreak management 	
Year-to-date Financial Statements	
<ul style="list-style-type: none"> • Assets • Liabilities • Equity • Income • Expenses • External lines of credit 	This data informs: <ul style="list-style-type: none"> • Sector performance • Publication of the Quarterly Financial Snapshot • Modelling provider viability risks
Labour Costs and hours	
<ul style="list-style-type: none"> • Care Expenses • Labour Hours • Labour Hourly rates of pay • Bed days • Direct care minutes (worked) per Operational Bed Day • Outbreak Management expenses 	This data informs: <ul style="list-style-type: none"> • Star Ratings (in conjunction with other qualitative information) • Sector performance • Publication of the Quarterly Financial Snapshot • Choice for Older Australians and their families by publishing data on the My Aged Care website • Financial impacts of outbreak management expenses.
Food and Nutrition	
Resident expenses <ul style="list-style-type: none"> • Allied Health expenses • Allied Health Worked Hours • Questions about the model in which food is prepared • Internal catering (on site and off site) • Contract catering (on site and off site) • Average daily spend (internal and contract catering) 	This data informs: <ul style="list-style-type: none"> • Choice for Older Australians and their families by publishing food and nutrition data on the My Aged Care website

Submission Due Dates

The submission due dates of the QFR are legislated. The QFR is due to the department within 35 days after the end of each quarter, providers have 45 days to submit their Quarter 2 QFR to accommodate for the holiday period.

Providers are encouraged to complete and lodge their QFR early so that there is adequate time to address any issues and finalise all components of the QFR.

The dates of submissions are outlined in the table below:

Quarter	Reporting Period	Date of Submission	# days to complete
Quarter 1 (2025-26)	1 July 2025 to 30 September 2025	4 November 2025	35 days
Quarter 2 (2025-26)	1 October 2025 to 31 December 2025	14 February 2026	45 days
Quarter 3 (2025-26)	1 January 2026 to 31 March 2026	5 May 2026	35 days
Quarter 4 (2025-26)	1 April 2026 to 30 June 2026	4 August 2026	35 days

Late Submissions

Submissions after the due date may not be included in Star Ratings. This is likely to result in the system applying 'no' rating and will display 'No rating available'. This could also result in a residential aged care provider having no Overall Star Rating.

There is no legislative authority to grant an extension to the due dates.

The Aged Care Quality and Safety Commission (ACQSC) monitors compliance with lodgement timeframes. They may take formal compliance action where other regulatory approaches, such as reminders and cautioning of providers, does not result in timely lodgement.

Non-compliance with reporting obligations

Providers have responsibilities under the *Aged Care Act 2024* and associated Rules to report certain information to the department and ACQSC. This includes providing statements on financial and prudential matters.

Where a provider fails to meet reporting obligations, the ACQSC will consider a range of regulatory actions. Depending on the nature and extent of the non-compliance, this may involve engaging with a provider via telephone/email, issuing a notice requiring the production of information, or taking enforceable regulatory action.

The ACQSC maintains records of providers' compliance with reporting requirements. This is considered in conjunction with other performance information, including quality of care, to determine the provider's overall risk profile and inform the ACQSC's response to the non-compliance issue(s). The approach taken will be proportionate and risk based.

The ACQSC considers factors such as:

- the frequency and timing of the non-reporting
- the consequences of the non-reporting
- whether the provider has advised the ACQSC or the department (where relevant) of the reporting delay, provided a reasonable explanation for the delay

and has a reasonable plan to comply with the requirement and ensure ongoing compliance.

Declaration

The QFR declaration will become available to download from the portal once all the required sections of the QFR have been successfully completed.

The QFR declaration form is required to be signed by a member, or group of members, of the governing body of the Registered Provider. For providers that are not a body corporate with a board of directors, the QFR can be signed by a person or group of persons, responsible for making executive decisions on behalf of the provider.

To avoid delays in submitting the QFR, it is recommended that providers have at least two signatories available to ensure coverage in the event the regular signatory is not available.

Completing the QFR

- Registered providers will continue using *GPMS Portal – Approved Provider* for submission of QFR Quarter 1 2025-26 and resubmissions of prior forms
- Providers will use *GPMS Portal – Registered Provider* for submission of QFR Q2 2025-26, under their new registered provider.

For further assistance with changes to GPMS from 1 November 2025, please visit [Government Provider Management System \(GPMS\) | Australian Government Department of Health, Disability and Ageing](#).

Financial Reporting Help Desks

- If you have technical questions about GPMS or the QFR application, contact the **My Aged Care Service Provider Assessor Helpline** on **1800 836 799**. They can provide support with:
 - Assigning user access
 - Logging into GPMS
 - Accessing the QFR application on GPMS
- If you have questions about completing the QFR & ACFR, contact the **Forms Administration Help Desk** on **(02) 4403 0640** or at health@formsadministration.com.au. They can provide support with:
 - Submission related questions
 - Re-opening the portal for resubmissions
 - General reporting queries
- If you have questions about your specific financial reporting data, contact the **Financial Reporting Operations Team Help Desk** at ACFRQFRQueries@Health.gov.au. They can provide support with:

- Submission related questions
- Support at Home financial reporting questions
- Changes to reporting from 1 November 2025 questions
- If you have questions about residential direct care reporting and data quality checks, contact the **Residential Care QFR & ACFR Help Desk** at QFRACFRHelp@health.gov.au. They can provide support with:
 - Residential Labour Costs & Hours data quality checks
 - Care Minutes reporting questions
 - Residential data quality check questions

Other resources

There are additional resources provided on the [department's website](#) to assist providers completing the QFR.

These include:

- QFR non-uploadable template
- QFR definitions
- Residential Labour Costs and Hours reporting guidance

QFR Changes

Changes to the QFR for Quarter 2, 2025-26

2. Changes to the QFR from 1 November 2025

2.1 Introduction of the new Aged Care Act and Support at Home program

From 1 November 2025 aged care providers will transition to being a Registered Provider under the new Act. Providers delivering the Home Care Package Program and Short-Term Restorative Care Programme will transition to the new Support at Home program.

Even though the *Aged Care Act 1997* and the new Act are both relevant legislation within the Quarter 2 reporting period, providers will be required to complete only one QFR for the period. Providers will be required to complete the reporting under their Registered Provider structure.

If your organisational structure changes when you become a Registered Provider, we encourage you to consider how this will impact your financial reporting

The department has made several changes to the QFR Quarter 2 2025-26, to reflect the changes from 1 November 2025, which are detailed below.

There are changes to the financial reporting for providers who deliver residential aged care, the Home Care Package Program, and the new Support at Home program. Financial reporting requirements for providers who deliver the Multi-Purpose Services (MPS) program, and the National Aboriginal and Torres Strait Islander Flexible Aged Care (NATSIFAC) Programme will not change.

The department will continue to communicate further changes to financial reporting in the 2025-26 financial year.

2.2 Terminology and Legislative References

You will notice updated terminology and legislative references throughout the QFR and Declaration Form to align with the new Act and Rules, the Registered Provider and Support at Home program, which commence on 1 November 2025.

2.3 Removal of liquidity questions and calculations

In line with the new Financial and Prudential Standards commencing on 1 November 2025, the existing residential and home care liquidity questions have been removed from the “Questions – Residential Care” and the “Questions – Support at Home” forms.

- For residential providers the question was “Over the previous quarter, has the total of your cash, financial assets and undrawn credit facilities fallen below the Minimum Liquidity amount stated in your most recent Annual Prudential Compliance Statement?”
- For Home Care providers the question was “Is your current cash and financial assets holdings inadequate to make good on all unspent funds and care recipients funds owing?”

The liquidity and capital adequacy ratio calculations have also been removed from the “Year to Date financial statement”. These have been removed as the calculations do not align to the new standards.

Providers are encouraged to download a liquidity calculator available on the Aged Care Quality and Safety Commission’s website to assess their liquidity status each quarter.

Residential aged care changes

2.4 Removal of Amortisation and Impairment of Bed Licenses

With the move to allocating residential aged care places directly to older people from 1 November 2025 bed licences no longer have any value, therefore the “Amortisation and Impairment of Bed Licenses” expense line item has been removed from the “Year to Date Financial Statements”, and the Intangible Assets definition has been updated to remove Bed Licenses.

2.5 Renaming Available bed days to Operational bed days

The allocation of places to older people has also resulted in the renaming of “Available bed days” to “Operational bed days” in the residential expenses and hours and MPS/NATSIFACP food and nutrition forms. This is purely a naming change and does not change how you calculate the bed days.

Home Care Packages Program / Support at Home Program changes

2.6 Removal of home care business structure question

In the “Questions – Support at Home” form we have removed the question that asked “What business structure does your organisation use to delivered aged care services”, where you had to select from options such as in house delivery, franchisee, franchisor, brokerage and then allocate the percentage of services contracted for each of those.

2.7 Removal of Aged Care Planning Regions

As Aged Care Planning Regions (ACPR) are no longer applicable under the new Act, the requirement to report financial information by ACPR has been removed. Instead, providers will report financial information at the total Support at Home program level in one column.

2.8 Removal of all labour hours worked

Labour hours worked and non-worked hours have been removed from the “Support at Home Labour Costs” form in the QFR, as these hours will be reported in the Aged

Care Financial Report. Providers will only be required to report on labour costs by worker type and the lowest, average and highest wage rates in the QFR.

2.9 Renaming of Personal Care Worker to exclude gardening and maintenance for Support at Home

Reference to 'gardening and maintenance' has been removed from the Personal Care Workers definition in the "Support at Home Labour Costs" form. Costs related to these workers should be included in the "Other employee staff (employed in a direct care role)".

2.10 Changes to all labour cost definitions to align to Support at Home Service List

There have been changes to all of the labour cost definitions to align reporting to the Support at Home service list. Refer to further guidance in the Support at Home labour costs section.

Guidance and FAQs

3. Guidance & FAQs

General FAQs

3.1 Does the QFR replace the Aged Care Financial Report (ACFR)?

No. The QFR is in addition to the ACFR.

3.2 Is the reporting format of the QFR similar to the ACFR?

Not all sections of the QFR replicate the ACFR. For example, the “YTD Financial Statement” is collected at the registered provider level in the QFR but at the Ultimate Australian Parent Entity level in the ACFR. The “Viability and Prudential Compliance” and the “Food and Nutrition” forms are not collected in the ACFR.

The “Residential Care Labour Costs and Hours” form is designed to resemble the ACFR (with minor differences). Key differences include:

- Allied health is broken up into specific professions in the QFR but not the ACFR.
- ‘Other direct care expenses’, such as work cover and payroll tax are not reported in the QFR.
- Providers are not required to report on detailed residential expenses relating to hotel services, administration, or accommodation in the QFR.

3.3 Does the QFR need to match the ACFR?

No. The four quarters of QFR data do not need to add up to figures reported in the ACFR. Data for the “Residential Labour Cost and Hours” and “Food and Nutrition Cost” forms need to only cover the three months of the reporting period and is not to include adjustments to correct errors from previous quarters. The year-to-date values reported in the QFR Quarter 4 income statement can differ to the ACFR where providers have not had the opportunity to input end of year adjustment journals in their quarter 4 QFR. Although items need to be categorised correctly in the QFR, the department recognises that the QFR may not perfectly match data reported in the ACFR.

3.4 Is a QFR required for providers that have more than one location/company offering services (but not consolidated for tax)?

The QFR is required to be submitted at the Registered Provider level for each Registered Provider ID.

3.5 If a provider has exited or entered the market in the quarter do they need to report?

Yes. If a provider has exited the market in the quarter, they must still report in the QFR for that quarter. If a new provider has entered the market in that quarter, they must report in the QFR for that quarter.

3.6 If a provider has sold their business during the quarter to a new business, who is required to report in the QFR?

If a provider has sold or transferred their residential aged care home to another provider during the reporting period, both the selling and acquiring providers must report in the QFR for that period. For example, if the residential aged care home was sold on 15 May, they would be required to complete their QFR up until that period and the new owner would be required to complete a QFR for the remainder of the period.

3.7 Is the QFR a cumulative report?

YTD Financial Statements are reported on a year-to-date basis.

The 'Viability and Prudential Compliance' form is point in time, reflecting the viability situation at the time of reporting.

All other sections should be completed for that quarter only.

3.8 Why do small operations have to report in the same way as large organisations?

Reporting requirements are consistent across all providers, irrespective of their size, to ensure accountability and transparency of how Government funding is being used.

3.9 Does the QFR application have a data upload function?

Yes, the QFR application on GPMS includes the ability to bulk upload data for the year-to-date financial statements, residential and support at home labour costs and hours data and food and nutrition data.

You can only use the bulk upload Excel files provided in the QFR application and these need to be downloaded and completed each quarter, as they are set up each quarter to match the service details of the Registered Provider. There is a separate upload page for each section of the QFR for each provider. This means that there are up to four excel files which would need to be uploaded into the portal.

3.10 If an error has been detected after report submission, should a correction be added to the following quarter?

As the data in 'YTD Financial Statements' section is year to date, any error can be self-corrected in the next QFR. However, as data in the 'Labour Costs and Hours' and 'Food and Nutrition Costs' forms are for the quarter only, providers should notify the helpdesk of any changes. Please do not post adjustment journals for an earlier quarter in the current quarter's submission for the 'Labour Cost and Hours' and 'Food and Nutrition Costs' forms. This will distort the actual expenditure and hours for the current period.

3.11 Would the department be open to a condensed QFR for Q4? This would reduce provider workloads during a busy time of the year. Could we integrate the fourth quarter QFR into the ACFR?

Data collected in the QFR provides important information to Government, and is used for care minutes reporting, Star Ratings calculations, and provides valuable information regarding the viability and performance of individual providers and the broader aged care sector. Quarterly reports are also used to inform sector-wide publications, such as the publication of finance and operations information on My Aged Care and the Quarterly Financial Snapshot.

Integrating the fourth quarter QFR into the ACFR would mean that this data is not submitted until 31 October, which would delay the data's availability for these purposes.

The Department appreciates that the due date for QFR Quarter 4 occurs during a busy time of year, and we will raise this feedback with relevant teams in the Department.

4. Viability and Prudential Compliance Questions

The QFR includes viability and prudential compliance questions for residential and Support at Home providers. The department and the ACQSC use responses to these questions as forward-looking indicators to identify providers with viability and prudential concerns. Early identification of emerging financial viability issues allows the department and the ACQSC to proactively work with providers to support their compliance and help address financial risks.

Providers' engagement with the department assists:

- the assessment of challenges and risks to providers' viability
- the identification of options or strategies available to providers that could reduce viability risks
- the monitoring of progress, outcomes of government support and actions that providers may put into effect.

If providers have both residential and Support at Home services, they need to complete both worksheets for residential aged care and Support at Home separately. The department and the ASQSC look at viability concerns at the segment level (residential and Support at Home separately) as well as at the provider/group level.

Viability and Prudential Compliance FAQs

4.1 If a residential or Support at Home provider is facing financial stress but their parent entity is not, are they to confirm difficulty even though solvency is not an issue?

Financial stress is considered at the service and provider level. Additional comments could be added in the end column to indicate that solvency is not a concern at the provider level.

4.2 Does "unable to refund RADs in the statutory timeframe" include RADs not refunded due to clerical oversight/error, or just RADs not refunded due to liquidity issues?

Include all instances of being unable to refund RADs in the statutory timeframe and include an explanation in the comments. Comments provide context to understand whether there are viability concerns, or if it was due to error.

5. Year to Date Financial Statements

The Year to Date (YTD) Financial Statements includes a Balance Sheet and Income and Expenditure Statement, reported at the Registered Provider level, that are segmented by:

- Centrally held
- Residential
- Support at Home
- Community
- Retirement
- Other

Cash, financial assets and equity are only collected as a total and are not required to be segmented. Financial information is used by the department and the ACQSC to understand sector performance.

The 'Support at Home' segment should include:

- Support at Home program from 1 November 2025
- Home Care Packages Program
- STRC Programme

The 'Community' segment should include:

- Commonwealth Home Support Programme (CHSP)
- National Aboriginal and Torres Strait Islander Flexible Aged Care Program (NATSIFACP)
- Transition Care Program (TCP)
- Multi-Purpose Services Program (MPSP)

- Department of Veterans' Affairs (DVA) program
- other non-aged care community services including National Disability Insurance Scheme (NDIS), children services and other community services.

The 'Retirement' segment should include assets, liabilities, income and expenses for retirement villages and Independent Living Units (ILUs).

Government Providers

If an organisation is a Registered Provider of residential aged care and/or the Support at Home program and is also a state or territory government, an authority of a state or territory or a local government authority then they are not required to complete the YTD Financial Statements.

YTD Financial Statements FAQs

5.1 Is the layout of the "YTD Financial Statements" in the QFR the same as the ACFR?

Yes. The "YTD Financial Statements" in the QFR is the same format as the "Consolidated Segment Report" in the ACFR. However, the QFR needs to be completed at the registered provider level, unlike the ACFR which is at the ultimate parent entity level.

5.2 How are central corporate recharges treated when reporting at the registered provider level?

In the "YTD Financial Statements", management fees should include corporate recharges (the apportionment of administration costs from the organisation's shared administration services and/or corporate head office).

Allocation Across the Various Segments

5.3 What is the purpose of doing an allocation between the various business segments at the balance sheet level?

Both residential aged care and Support at Home program providers are required to segment their income statement and balance sheet to complete the "YTD Financial Statements". The department acknowledges that providers may need to make reasonable estimations for some data items. This requirement is similar to what providers have to complete in the "Consolidated Segment Report" in the ACFR, however, at the Registered Provider level.

5.4 What is intended to be reported in the column titled "Other" in the "YTD Financial Statements"?

If the existing segmentation/columns are not adequate to cover all care related services the provider offers, the 'Other' column is to be used to report unclassified

items. For example, if the provider operates a hospital, or a shopfront, it would be included in “Other”.

5.5 Does the Veteran’s Supplement need to be included in the “Community” column?

If the Veteran's Supplement is provided in residential aged care settings, then it should be reported in the “Residential” column. If support for Veterans is through other DVA support programs outside residential aged care, it should be reported in “Community”.

5.6 Where should providers report financial information relating to mental health services?

Mental health services provided under the umbrella of the residential aged care should be reported in the “Residential” column. However, if the services are provided in isolation outside residential or Support at Home, they should be reported in the “Community” column.

5.7 If NDIS services are provided by an aged care provider through the same legal entity, do they need to be reported in the “Community” column?

Yes, NDIS services need to be reported in the “Community” column.

5.8 Where do providers allocate retirement village assets/liabilities and profit and loss?

Under the “Retirement” category in the “YTD Financial Statements”.

5.9 Does the QFR require information on income and expenditure on services brokered to other providers as well as self-funded (private) care recipients? Is this information reported under the Support at Home segment?

Support at Home income and expenditure should cover Support at Home care recipients, private care recipients that meet the age requirements for home care persons 65 years of age or older (50 years or older for those who identify as an Aboriginal or Torres Strait Islander person), brokered services for Support at Home care recipients and age eligible private care recipients with other providers.

This information should be reported under the Support at Home segment. Income and expenditure relating to services provided to care recipients on other government programs such as the NDIS/CHSP should be reported under the “Community” column.

5.10 If Support at Home is a component of the business and doesn’t have a separate balance sheet, do providers report on the organisation's balance as a whole or estimate the components which are Support at Home related only?

Both residential aged care and Support at Home providers are required to segment their income statement and balance sheet to complete the “YTD Financial

Statements”. The department acknowledges that some providers may need to make reasonable estimations for some data items.

Unspent Funds – Home Care Packages

5.11 Do providers insert the balance of total home care unspent funds?

Yes. The balance of Home Care Packages unspent funds held by the provider should be entered into the Liabilities section of the “YTD Financial Statements”. Home Care Packages/Support at Home program account funds held by Services Australia are not to be reported in the QFR.

6. Residential Labour Costs and Hours

The ‘Residential Labour Cost and Hours’ reporting in the QFR captures service-level direct care related labour expenses and hours. This is broken down into care types including registered nurses, enrolled nurses, and personal care workers. Assistants in nursing are considered personal care workers for the purposes of direct care reporting.

The department uses this information to inform costing studies for the Australian National Aged Care Classification (AN-ACC) funding model, which aims to better match funding to resident needs.

Care hours, in conjunction with other qualitative information, are also used to inform Star Ratings for individual aged care services. Star Ratings are published on My Aged Care, providing simple ‘at-a-glance’ information on residential aged care services. Star Ratings are based on:

- five quality indicators
- service compliance ratings
- consumer experience
- nursing and personal care minutes

Failure to submit a QFR, or to submit by the due date, is likely to result in the system applying a ‘no’ rating and will display ‘No rating available’. This will also result in the service having no overall Star Rating.

Reporting guidance for Residential Labour Costs and Hours

There is a separate reporting guidance available on the [QFR Resources](#) webpage specifically for Residential Labour Costs and Hours reporting. This includes a guidance video, data validation guide, checklist and frequently asked questions.

Hourly Rates of Pay

The department collects hourly rates of pay for workers to monitor wages in the sector and understand how these rates compare to minimum award rates, measure the impact of Fair Work Commission decisions, and identify compliance issues.

Providers are required to report hourly rates of pay for workers. This includes the 'lowest', 'average', and 'highest' hourly rates of pay for registered nurses, enrolled nurses, personal care workers/assistants in nursing, and other direct care (Support at Home providers only).

Lowest and Highest Hourly Rates

For lowest hourly rates, providers should report the lowest standard/base gross hourly rate for a full-time and part-time adult worker (or equivalent) that is directly employed by the organisation.

For highest hourly rates, providers should report the highest standard/base gross hourly rate for a full-time and part-time adult worker (or equivalent) that is directly employed by the organisation.

The rates should be the standard hourly rate only and do not include any on-costs, penalty rates, casual loadings, superannuation contributions, service pricing, tax deductions or other additional costs that may be associated with the worker.

Providers must not include agency staff in the highest or lowest hourly rates. If the organisation only engages agency staff for an occupation, they should report the QFR data as zero.

Average Hourly Rates

Providers should report the average hourly rate based on the standard/base gross hourly rates of pay, by occupation, for workers directly employed by the organisation. Providers should use a simple formula to calculate the average without weighting for hours worked.

For example, for a provider employing three registered nurses at hourly rates of \$50/hour, \$50/hour and \$65/hour, the average will be $(\$50 + \$50 + \$65)/3 = \$55/\text{hour}$.

The total number of hours worked by each employee will not impact this calculation. This average should not include any on-costs, penalty rates, casual loadings, service pricing or other additional costs such as agency fees.

Should a worker be paid on mixed rates (not including casual), then the lowest of the mixed rates should be considered for the lowest hourly rates. Conversely, if applicable, the higher of the mixed rates should be considered for the highest hourly rates. Reporting is confined to base wage rates only.

Providers reporting may include part-time staff if they directly employ them as permanent part-time staff.

Hourly Rates of Pay FAQs

6.1 What are common errors identified in the hourly rates of pay data?

The department has identified a range of reporting errors made in the hourly rates of pay data. These include, but are not limited to:

- Data entry errors, for example, workers being paid \$4/hour or \$500/hour
- Reporting below minimum award rates
- Reporting inclusive of on-costs, penalty rates, and casual loadings
- Reporting of agency fees

6.2 Are the highest, average and lowest wage rates based on the last pay period or the rates that we have paid in the last pay period?

The lowest, average and highest wage rates are based on the last pay period of the quarter.

6.3 Should a provider include wage rates for casual employees, who are directly employed?

No. All current wage rates (lowest, average, and highest) compare base wage rates. The base wage rates do not include on-costs, penalty rates, casual loadings, superannuation contributions, service pricing, tax deductions or other additional costs that may be associated with the worker. The exclusion of data for casual employees in the QFR is to simplify reporting and enable comparison of base wage rates.

6.4 Should agency workers and contractors brokered in from other agencies be included in wage rate reporting?

No. Reporting is confined to base wage rates only. The base wage rates do not include any on-costs, penalty rates, casual loadings, superannuation contributions, service pricing, tax deductions or other additional costs that may be associated with the worker. Therefore, providers are to exclude agency staff or contractors brokered in from other agencies in this reporting.

Providers typically engage these workers by paying an agency fee, which includes other costs over and above the ordinary hourly rates of pay earned by the worker. Agency costs are captured in QFR in the 'Residential Labour Costs and Hours' section under the heading, 'Agency Staff Cost – Direct Care Detail'.

Should providers engage agency workers, these should be treated in one of two ways in the hourly rates of pay data fields:

- Report the hourly rates of pay for directly employed workers only as per the above guidance, OR
- If a provider only engages agency workers for a particular occupation, report the hourly rate of pay as \$0 (zero).

6.5 How does the hourly wage rate data differ to the Direct Care Labour Cost?

The hourly rates are the standard/base gross hourly rates of pay and do not include on-costs (such as superannuation, leave, allowances, etc.), whereas 'Direct Labour Costs' include all on-costs for engaging staff.

6.6 What is the best way to report Surge Workforce Team hours?

Surge Workforce Team hours provided by the department should be included in the 'reported hours of care delivery'. As costs are covered by the department there is no corresponding expenditure. This may result in a data validation query. If providers receive an email query regarding this expenditure, please respond to the query in the given time, to confirm the use of surge workforce/financial assistance.

6.7 How will the department improve hourly wage rates data collection?

The department encourages all providers to familiarise themselves with this guidance document and the data definitions to ensure accuracy and quality. Providers must submit correct information as part of the QFR data collection, particularly given that this information will be published on My Aged Care.

The department may contact providers with outlier data to confirm whether their hourly rate of pay information is correct. The lower threshold is based on the national minimum award rates, and the higher threshold is set well above the highest rates for national awards.

Outbreak Management Expenses

The 'Outbreak Management Expenses' section in the QFR is intended to capture the total amount of outbreak prevention and management expenses and is not limited to just direct care expenses.

Only residential aged care providers need to report Outbreak Management Expenses.

The costs for preparing and managing outbreaks should be reported. This includes the costs for preparing for and managing outbreaks of gastroenteritis, influenza, respiratory syncytial virus (RSV), and other infectious diseases. All on-costs must be included in the total costs for the prevention and management of outbreaks.

Note that the values reported in this section of the QFR are independent of the care labour costs and are not required to add to a total with the care labour costs. Do not reduce the care labour expenses by the amounts reported in the 'Outbreak Management Expense' section.

A disease outbreak is defined as the occurrence of cases of disease in excess of what would normally be expected in a defined community, geographical area or season. For example, the National Guidelines for the Prevention, Control and Public Health Management of Outbreaks of Acute Respiratory Infection (including Influenza)

in Residential Care Facilities outline that an outbreak should be declared if 2 or more residents test positive for influenza within a 72-hour period.

Outbreak Management Expenses FAQs

6.8 Can outbreak management costs be reported as a single figure per residential aged care service rather than split between the individual outbreak related lines on the QFR template?

No. It is important that services report their outbreak management expenditure broken down by the line items in the QFR. This ensures the department has a clear understanding of the ongoing financial impact of managing outbreaks.

6.9 What are Infection Prevention and Control Lead (IPC) expenses?

Within the outbreak management subcategories are expenses associated with IPC Leads. IPC Lead expenses refer to the IPC Lead's time to observe, assess and report on infection prevention and control, and to assist with developing procedures and providing best practice advice.

For more information, please refer to the QFR definitions published on the [department's website](#).

6.10 When providers report outbreak management costs, does it include extra costs for staff cases as well as residents?

Yes, these should generally be included under employee and agency labour costs under outbreak management costs.

6.11 Can training be included as a preventative cost for outbreak management (e.g. Infection prevention and control training)? Are other preventive measure costs included in the outbreak management costs?

All outbreak management costs are to be reported in the QFR regardless of whether an outbreak has occurred. This includes expenses related to planning for and managing outbreaks. These are essential components of effective outbreak management. Waste management, cleaning and laundry costs are to be reported under Preventative Measures costs, if they stem from planning for or managing outbreaks. Infection prevention and control training, including refresher courses are to be reported under IPC lead costs.

6.12 Outbreak management is done at a different level with our state government health organisation. How should relevant providers allocate some of that expenditure against the residential aged care facilities?

Some state and territory government health organisations cover all costs related to Outbreak Management as part of overall spending on aged care services. If this applies to you, apportion the costs to the aged care segment based on the underlying cost drivers. For example, a provider could distribute cleaning costs based on the average staff time spent cleaning the aged care service compared to other parts of

the health organisation. We collect this to understand if the health organisation has additional costs to manage outbreaks in the aged care service.

7. Home Care Packages Program and Support at Home program reporting

For Quarter 2, 2025-26 the reporting will include one month of the Home Care Packages Program and two months of the Support at Home program in the same form. The form is called “Support at Home”. Information is collected at the total Home Care Packages Program and Support at Home program level.

Labour and external direct care service costs are collected for the following categories:

- Labour cost – internal direct care - Employee
 - Registered nurses
 - Enrolled nurses (registered with the NMBA)
 - Personal care workers
 - Allied health
 - Other employee staff (employed in a direct care role)
- Labour cost – internal direct care – Agency Care Staff
 - Registered nurses
 - Enrolled nurses (registered with the NMBA)
 - Personal care workers
 - Allied health
 - Other agency staff
- Sub-contracted or Brokered Client Services – External Direct Care Cost
 - Registered nurses
 - Enrolled nurses (registered with the NMBA)
 - Personal care workers
- Allied health
- Other sub-contracted/brokered staff
- Commission / Brokerage free / Franchisee free
- Wages and salaries – Care Management staff
- Wages and Salaries – Administration and non-care staff

The table below shows the labour cost reporting worker types aligned to the Support at Home Service List

Worker type	Service List item
Registered nurses	<ul style="list-style-type: none"> Assessing, treating and monitoring clinical conditions Administration of medications Wound care, continence management (clinical) and management of skin integrity Education Specialist service linkage
Enrolled nurses (registered with the NMBA)	<ul style="list-style-type: none"> Assessing, treating and monitoring clinical conditions Administration of medications Wound care, continence management (clinical) and management of skin integrity Education Specialist service linkage
Personal care workers	<ul style="list-style-type: none"> Assistance with selfcare and activities of daily living Assistance with the self-administration of medication Continence management (non-clinical)
Allied health	<ul style="list-style-type: none"> Aboriginal and Torres Strait Islander health practitioner Aboriginal and Torres Strait Islander health worker Allied health therapy assistant Counsellor or psychotherapist Dietitian or nutritionist Exercise physiologist Music therapist Occupational therapist Physiotherapist Podiatrist Psychologist Social worker Speech pathologist
Other staff (in a direct care role)	<ul style="list-style-type: none"> Nursing assistant Acupuncturist Chiropractor Diversional therapist

Worker type	Service List item
	<ul style="list-style-type: none"> • Remedial masseuse • Art therapist • Osteopath • Social support and community engagement • Respite • Transport • Assistive technology and home modifications • Home maintenance and repairs • Domestic assistance • Meals • Nutrition

In the QFR, the definition for labour costs for direct care delivered by employees includes:

- Salaries and superannuation for:
 - Direct care
 - Staff travel to and from care recipient residences
 - Staff time completing administrative tasks / paperwork before and/or after a care recipient visit
- This expense item should also include the payment of following amounts:
 - Bonuses, incentive pay and commissions
 - Allowances and reimbursements
 - Annual leave, long service leave and medical leave
 - Leave provisions
 - Termination payments, retirement payments and leave encashment
 - Value of Fringe Benefits/salary sacrifice
 - Uniforms and/or laundry reimbursements
 - Staff training.

Do not include staff amenities, staff recruitment, agency staff, workers compensation premiums or payroll tax.

Hourly rates of pay

Please refer to the [“hourly rates of pay” section](#) on page 24 of this Guide for guidance on how to complete hourly rates of pay for the Support at Home program.

Support at Home Labour Cost FAQs

7.1 For Support at Home providers, do labour costs include care workers providing home cleaning or just clinical and personal care?

Labour costs include care workers providing all clinical support, independence services and everyday living services listed in the Support at Home service list. Depending on how the worker was engaged, they should be included in 'Labour Cost - Internal Direct Care - Employee', 'Labour Cost - Internal Direct Care - Agency Care Staff' or Sub-contracted or Brokered Client Services - External Direct Care Service Cost'.

7.2 Does the brokerage agency need to complete the 'direct cost' section for Support at Home providers who use third party organisations to provide direct care services?

No, the brokerage agency does not need to complete the QFR. It is the Registered Provider's responsibility to collect adequate information from brokering agencies to enable the completion of the relevant sections of the QFR. All costs need to be split into the relevant categories in the form.

7.3 When a Registered Support at Home Provider brokers a service from another registered provider, which provider reports the care costs?

Care costs must be reported by the Registered Provider who received the funding on behalf of their care recipient(s). If the Registered Provider is not directly providing care, the broker service providing the care must report the correct costs back to the Registered Provider.

7.4 What's the difference between franchise, brokerage and agency?

The definitions for franchise, brokerage and agency are as follows:

- A franchise is a business arrangement where an entity (the franchisee) enters an agreement to pay an established aged care provider (the franchisor) for the use of their brand name and other intangibles. The franchisor usually has no direct involvement with the service delivery and is simply paid a royalty for their brand reputation.
- Brokerage is an arrangement where the provider responsible for the Support at Home program selects someone external to their business to deliver specific services, however the provider is still usually in control of the care management and administration of the Support at Home program.
- Agency is a short-term solution to seek external provision of services that are usually delivered internally.

7.5 If providers receive and process invoices for physio and podiatry (which are recorded directly against the Support at Home funds account in the

balance sheet with no income or expense posting in the income statement), should this be considered as sub-contracted direct care?

Yes. Direct care services delivered by another organisation or agency would be considered sub-contracted or brokered client services. Noting that all income and expenses are to be reported in the income statement in the QFR in accordance with the AASB standards.

7.6 Should the 'Agency Staff' section include details of third-party providers (e.g. a Support at Home participant has a physio session with an outside therapist and charges it to their Support at Home provider)?

The expenditure should be disclosed in the 'Sub-Contracted or Brokered Services – External Direct Care Service Cost' section as the service has been brokered by the provider for the person receiving care.

7.7 How are the costs for management and administration staff in Support at Home (including CEO) captured?

The provision of administrative work relating to Support at Home participants (including senior management and director fees) should be included in 'Administration and Support Costs' even if provided by centralised head office staff.

The apportionment of administration costs from the organisation's administration cost centre and/or corporate head office which cannot be allocated to 'Administration and Support Costs' should be included in corporate recharge in the ACFR. Corporate recharge is not collected in the QFR but is collected in the ACFR.

7.8 Do Support at Home providers code case managers by their discipline?

'Wages and Salaries - Care Management Staff' should include salaries and superannuation paid to care management staff (employee involved in managing care for the care recipients). If it is a hybrid role, where direct care is also being provided by the care manager, it should be apportioned to the relevant roles (registered nurse, enrolled nurse, personal care staff etc).

7.9 How do Support at Home providers report paid worker travel time between Support at Home participant residences?

Providers are to include staff travel costs in Labour Costs.

7.10 How do Support at Home providers report paid worker time completing administrative tasks/paperwork before and/or after a participant visit?

Providers are to include staff costs associated with participants' administrative tasks/paperwork in Labour Costs.

8. Residential Food and Nutrition Costs

The Australian Government introduced reporting on food and nutrition in July 2021 as a requirement to receive the 2021 Basic Daily Fee (BDF) supplement.

In October 2022, the BDF supplement was rolled into the AN-ACC funding model. Food and nutrition reporting was consequently included in the QFR.

Food and Nutrition Costs FAQs

8.1 Are allied health labour costs and hours replicated across other reporting of the QFR or are they only inputted into one of the tabs?

Speech pathologist and dietetic care is collected in both the 'Residential Care Labour Cost and Hours' and the 'Food and Nutrition' sections. In the 'Residential Care Labour Cost and Hours' section, speech pathologist entries incorporate many different types of services. However, in the 'Food and Nutrition' section, speech pathologist entries only cover costs and hours relating to food, nutrition and the dining experience, therefore final figures will differ between these two sections.

Labour costs and hours entered for dietetic care in the 'Food and Nutrition' section will prefill the 'Residential Care Labour Cost and Hours' section.

8.2 What is the difference between internal delivery costs and external supplier delivery costs?

Internal delivery costs relate to internal catering, such as the cost of delivery for food and ingredients to the facility to be used for internal catering. It is anticipated that external supplier delivery charges i.e. delivery charges associated with external contracts, will be included within the external contract cost and they will be unable to be separated.

8.3 Are Regional Hospitality Managers hours/wages included in Food and Nutrition Costs?

If the hours for the Regional Hospitality Manager relates to food, nutrition and/or dining then they should be recorded in the QFR. If they relate to multiple services, then the hours should be split accordingly across the services.

8.4 Does 'Food and cooking ingredients – other' exclude non-edible catering costs?

Non-edible catering costs, such as cutlery, are not reported through food and nutrition reporting in the QFR. 'Food and cooking ingredients – other' refers to edible cooking ingredients which are generally pre-prepared or processed. The differentiation for 'fresh' and 'other' is made using the GST classification. For more information, please see the Food and Nutrition reporting 'Explanatory Notes' available on the [department's website](#).

8.5 Where does the cost for 'thickeners' go? (These are additives so that people can eat and drink without choking).

The cost for 'thickeners' goes under 'Oral Nutrition Supplements'. 'Thickeners' are commercial products which assist residents on texture modified diets to drink fluids safely.