

ORGAN AND TISSUE AUTHORITY

Entity Resources and Planned Performance

OTA

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Section 1: Entity Overview and Resources

1.1 STRATEGIC DIRECTION STATEMENT¹

The Australian Government's national reform program for improving opportunities for transplantation through increased organ and tissue donation was endorsed by the Council of Australian Governments (COAG) on 3 July 2008.

The Australian Organ and Tissue Donation and Transplantation Authority, also known as the Organ and Tissue Authority (OTA), works in partnership with the DonateLife Network (DLN), States and Territories, the donation and transplantation clinical sectors, eye and tissue banks and the community to implement the national reform program.

Australia's national reform program is implemented within the context of clear international commitments and statements by the World Health Organization relating to the obligation of governments to be accountable and responsible for implementing safe, ethical and effective organ and tissue donation and transplantation systems.

All State and Territory health ministers are committed to increasing Australia's organ and tissue rates by proactively promoting organ and tissue donations and committing to effectively managing retrieval, tissue typing and transplantation services. National organ donation targets and projected donation growth trajectories have been agreed to 2018.

To inform trajectories post-2018, work has commenced to model the donation potential and growth and consequential demand on the retrieval and transplant workforce and services. This work is critical to ensure that all transplant opportunities presented by increased donation rates are realised.

The OTA will focus on the following three key areas to ensure organ and tissue donation is delivered on a collaborative basis throughout Australia with a view to increasing organ donation outcomes to 25 donors per million population by 2018:

- increasing the number of potential organ and tissue donors;
- improving organ and tissue donor consent rates; and
- enhancing systems to support organ and tissue donation and transplantation.

The OTA is a statutory authority established by the *Australian Organ and Tissue Donation and Transplantation Authority Act 2008*. This Act sets out the primary responsibilities for the OTA and the Chief Executive Officer (CEO).

¹ For more information about the strategic direction of the OTA, refer to the current corporate plan, available at: www.donatelife.gov.au/corporate-plan

The Australian Organ and Tissue Donation and Transplantation Authority Amendment (New Governance Arrangements) Bill 2016 received Royal Assent on 1 December 2016. This Bill establishes the Australian Organ and Tissue Donation and Transplantation Authority Board (the Board) and will transfer responsibilities previously invested in the CEO to the Board from 1 July 2017.

The OTA is a Non-corporate Commonwealth Entity under the *Public Governance, Performance and Accountability Act 2013*.

1.2 ENTITY RESOURCE STATEMENT

Table 1.1 shows the total funding from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (Government strategic policy objectives) and by administered (on behalf of the Government or the public) and departmental (for the entity's operations) classification.

For more detailed information on special accounts and special appropriations, please refer to *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (i.e. appropriations/cash available) basis, whilst the 'Budgeted expenses by outcome' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: OTA Resource Statement – Budget Estimates for 2017-18 as at Budget May 2017

	2016-17 Estimated actual \$'000	2017-18 Estimate \$'000
DEPARTMENTAL		
Prior year appropriation available	1,889	1,889
Annual appropriations		
Ordinary annual services ^(a)		
Departmental appropriation	5,530	5,453
s74 retained revenue receipts ^(b)	-	-
Departmental capital budget ^(c)	254	251
Other services ^(d)		
Equity injection	-	-
Total departmental annual appropriations	5,784	5,704
Total departmental resourcing	7,673	7,593
ADMINISTERED		
Prior year appropriation available	80	80
Annual appropriations		
Ordinary annual services ^(a)		
Outcome 1	43,766	42,116
Total administered annual appropriations	43,766	42,116
Total administered resourcing	43,846	42,196
Total resourcing for OTA	51,519	49,789
	2016-17	2017-18
Average staffing level (number)	27	28

All figures are GST exclusive.

^(a) Appropriation Bill (No. 1) 2017-18.

^(b) Estimated retained revenue receipts under section 74 of the PGPA Act 2013.

^(c) Departmental capital budgets are not separately identified in Appropriation Bill (No. 1) and form part of ordinary annual services items. Refer to Table 3.5 for further details. For accounting purposes, this amount has been designated as a 'contribution by owner'.

^(d) Appropriation Bill (No. 2) 2017-18.

1.3 BUDGET MEASURES

This section is not applicable to the OTA.

Section 2: Outcomes and Planned Performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which Government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to Government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the Enhanced Commonwealth Performance Framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance criteria described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide an entity's complete performance story.

The OTA's most recent corporate plan is available at:
www.donatelife.gov.au/corporate-plan

The OTA's most recent annual performance statement is available at:
www.donatelife.gov.au/annual-reports

2.1 BUDGETED EXPENSES AND PERFORMANCE

Outcome 1

Improved access to organ and tissue transplants, including through a nationally coordinated and consistent approach and system

Program Contributing to Outcome 1

Program 1.1: A Nationally Coordinated System for Organ and Tissue Donation for Transplantation

Linked Programs

Other Commonwealth entities that contribute to Outcome 1
<p>Department of Health Program 1.1: Health Policy Research and Analysis The Department of Health has policy responsibility for organ and tissue donation for transplantation, including the Australian Organ Donor Register, administration of the Supporting Leave for Living Organ Donors Program, national approaches around access to organ donation and transplantation services and emerging national and international issues.</p>
<p>Department of Human Services Program 1.2: Services to the Community – Health The Department of Human Services administers the Australian Organ Donor Register on behalf of the Department of Health.</p>

Budgeted Expenses for the OTA

Table 2.1.1 shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by administered and departmental funding sources.

Table 2.1.1: Budgeted Expenses for the OTA

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward Year 1 \$'000	2019-20 Forward Year 2 \$'000	2020-21 Forward Year 3 \$'000
Program 1.1: A Nationally Coordinated System for Organ and Tissue Donation for Transplantation					
Administered expenses					
Ordinary annual services ^(a)	43,766	42,116	42,706	43,389	44,041
Departmental expenses					
Departmental appropriation ^(b)	5,530	5,453	5,456	5,461	5,487
Expenses not requiring appropriation in the Budget year ^(c)	405	405	399	551	556
Operating loss	-	-	-	-	-
Total for Program 1.1	49,701	47,974	48,561	49,401	50,084
Total expenses for Outcome 1	49,701	47,974	48,561	49,401	50,084

	2016-17	2017-18
Average staffing level (number)	27	28

^(a) Appropriation Bill (No. 1) 2017-18.

^(b) Departmental appropriation combines 'Ordinary annual services (Appropriation Bill No. 1)' and 'Revenue from independent sources (s74)'.

^(c) Expenses not requiring appropriation in the Budget year are made up of depreciation expense, amortisation expense, makegood expense and audit fees.

Movement of Funds

There were no movements of administered funds between years.

Planned Performance for the OTA

Table 2.1.2 below details the performance criteria for the program associated with Outcome 1.² It also summarises how the program is delivered and where 2017-18 Budget measures have materially changed the program.

Table 2.1.2: Performance Criteria for the OTA

Purpose
To save and improve the lives of more Australians through optimising every potential organ and tissue donation for transplantation.
Outcome 1
Improved access to organ and tissue transplants, including through a nationally coordinated and consistent approach and system
Program 1.1: A Nationally Coordinated System for Organ and Tissue Donation for Transplantation
The Australian Government aims to deliver a nationally coordinated leading practice approach to organ and tissue donation for transplantation, in collaboration with the States and Territories, clinicians and the community.
Delivery
<p>A. Increasing the capability and capacity within the health system to maximise donation and transplantation rates</p> <ul style="list-style-type: none"> • In collaboration with the DonateLife Network (DLN), strengthen accountability and performance of DLN hospitals through an updated performance measurement framework to promote the uptake of best practice consent and request models. • Implement the Australian Organ Matching System by 30 June 2018 to maximise equity of access and clinical outcomes for transplants in Australia, to be delivered in partnership with the Australian Red Cross Blood Service. • Deliver an additional simplified registration channel by 30 December 2017, to encourage more Australians to register their donation decision on the Australian Organ Donor Record. <p>B. Raising community awareness and stakeholder engagement across Australia to promote organ and tissue donation</p> <ul style="list-style-type: none"> • Continue to educate the Australian community about the need for family discussion, knowledge, and the normalisation of organ and tissue donation in end of life care.

² Progress against the performance criteria published in the 2016-17 Portfolio Budget Statements will be reported in the 2016-17 OTA Annual Report.

Performance criteria ³				
A. Increasing the capability and capacity within the health system to maximise donation and transplantation rates				
Organ transplant recipients (from deceased donors) per million population (trpmp).				
2016 Result	2017 Target	2018 Target	2019 Target	2020 Target
60 trpmp	≥65 trpmp	≥70 trpmp	N/A ⁴	N/A ⁵
Deceased organ donors per million population (dpmp).				
2016 Result	2017 Target	2018 Target	2019 Target	2020 Target
21 dpmp	≥23 dpmp	≥25 dpmp	N/A	N/A
Rate of consent to organ donation.				
2016 Result	2017 Target	2018 Target	2019 Target	2020 Target
60% ⁶	≥65%	≥70%	≥75%	≥75%
B. Raising community awareness and stakeholder engagement across Australia to promote organ and tissue donation				
Through community education and awareness, increase the number of registrations on the Australian Organ Donor Register.				
2016 Target	2017 Target	2018 (& beyond) Target		
150,000 new annual registrations.	10% increase on the number of new annual registrations on the Australian Organ Donor Register from the prior year.	10% increase on the number of new annual registrations on the Australian Organ Donor Register from the prior year.		
Material changes to Program 1.1 resulting from the following measures:				
<ul style="list-style-type: none"> There are no material changes to Program 1.1 resulting from measures. 				

³ Performance criteria are reported by calendar year to align with Australian and international donation and performance reporting practice.

⁴ Targets are COAG endorsed to 2018 only.

⁵ Ibid.

⁶ Target is inclusive of Donation by Circulatory Death and Donation by Brain Death.

Section 3: Budgeted Financial Statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2017-18 Budget year, including the impact of Budget measures and resourcing on financial statements.

3.1 BUDGETED FINANCIAL STATEMENTS

3.1.1 Differences Between Entity Resourcing and Financial Statements

This section is not applicable to the OTA.

3.1.2 Explanatory Notes and Analysis of Budgeted Financial Statements

Departmental Resources

For the budget and forward years the OTA is expected to achieve a break even position net of unfunded depreciation. Employee and supplier expenses are expected to remain consistent with 2016-17 actuals.

Administered Resources

The OTA administers funds associated with the delivery of the Australian Government's national reform program to implement a world's best practice approach to organ and tissue donation for transplantation.

In 2017-18, the OTA has forecast Administered expenses of \$42.116 million. The slight reduction in 2017-18 reflects the allocation received in 2016-17 for the OTA Budget measure *Accelerating Growth in Organ and Tissue Donation for Transplantation*.

3.2 BUDGETED FINANCIAL STATEMENTS TABLES

Table 3.1: Comprehensive Income Statement (showing net cost of services for the period ended 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
EXPENSES					
Employee benefits	3,759	3,666	3,706	3,772	3,819
Supplier expenses	1,841	1,857	1,820	1,759	1,743
Depreciation and amortisation	335	335	329	481	481
Total expenses	5,935	5,858	5,855	6,012	6,043
LESS:					
OWN-SOURCE INCOME					
Revenue					
Sale of goods and rendering of services	-	-	-	-	-
Other	-	-	-	-	-
Total revenue	-	-	-	-	-
Gains					
Other	70	70	70	70	75
Total gains	70	70	70	70	75
Total own-source income	70	70	70	70	75
Net cost of (contribution by) services	5,865	5,788	5,785	5,942	5,968
Revenue from Government	5,530	5,453	5,456	5,461	5,487
Surplus (deficit)	(335)	(335)	(329)	(481)	(481)
Surplus (deficit) attributable to the Australian Government	(335)	(335)	(329)	(481)	(481)
OTHER COMPREHENSIVE INCOME					
Changes in asset revaluation reserves	-	-	-	-	-
Total other comprehensive income	-	-	-	-	-
Total comprehensive income (loss) attributable to the Australian Government	(335)	(335)	(329)	(481)	(481)

Note: Reconciliation of comprehensive income attributable to the agency

	2016-17 \$'000	2017-18 \$'000	2018-19 \$'000	2019-20 \$'000	2020-21 \$'000
Total comprehensive income (loss) attributable to the Australian Government	(335)	(335)	(329)	(481)	(481)
plus non-appropriated expenses depreciation and amortisation expenses	335	335	329	481	481
Total comprehensive income (loss) attributable to the agency	-	-	-	-	-

Table 3.2: Budgeted Departmental Balance Sheet (as at 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	91	91	91	91	91
Receivables	2,204	2,204	2,204	2,204	2,204
Total financial assets	2,295	2,295	2,295	2,295	2,295
Non-financial assets					
Land and buildings	331	322	280	167	54
Property, plant and equipment	173	196	192	254	258
Intangibles	1,028	930	896	716	606
Other	44	44	44	44	44
Total non-financial assets	1,576	1,492	1,412	1,181	962
Total assets	3,871	3,787	3,707	3,476	3,257
LIABILITIES					
Payables					
Suppliers	90	90	90	90	90
Other payables	562	562	562	562	562
Total payables	652	652	652	652	652
Provisions					
Employees	1,081	1,081	1,081	1,081	1,081
Total provisions	1,081	1,081	1,081	1,081	1,081
Total liabilities	1,733	1,733	1,733	1,733	1,733
Net assets	2,138	2,054	1,974	1,743	1,524
EQUITY					
Contributed equity	2,668	2,919	3,168	3,418	3,680
Reserves	678	678	678	678	678
Retained surpluses (accumulated deficits)	(1,208)	(1,543)	(1,872)	(2,353)	(2,834)
Total equity	2,138	2,054	1,974	1,743	1,524

Table 3.3: Departmental Statement of Changes in Equity – Summary of Movement (Budget year 2017-18)

	Retained earnings \$'000	Asset revaluation reserve \$'000	Contributed equity/capital \$'000	Total equity \$'000
Opening balance as at 1 July 2017				
Balance carried forward from previous period	(1,208)	678	2,668	2,138
Surplus (deficit) for the period	(335)	-	-	(335)
Capital budget - Bill 1 (DCB)	-	-	251	251
Estimated closing balance as at 30 June 2018	(1,543)	678	2,919	2,054

DCB = Departmental Capital Budget.

Table 3.4: Budgeted Departmental Statement of Cash Flows (for the period ended 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	5,577	5,475	5,512	5,461	5,487
GST received	203	752	752	752	165
Total cash received	5,780	6,227	6,264	6,213	5,652
Cash used					
Employees	3,762	3,669	3,709	3,775	3,819
Suppliers	1,815	1,806	1,803	1,686	1,668
GST paid	203	752	752	752	165
Total cash used	5,780	6,227	6,264	6,213	5,652
Net cash from (or used by) operating activities	-	-	-	-	-
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant and equipment	254	251	249	250	262
Total cash used	254	251	249	250	262
Net cash from (or used by) investing activities	(254)	(251)	(249)	(250)	(262)
FINANCING ACTIVITIES					
Cash received					
Capital budget - Bill 1 (DCB)	254	251	249	250	262
Total cash received	254	251	249	250	262
Net cash from (or used by) financing activities	254	251	249	250	262
Net increase (or decrease) in cash held	-	-	-	-	-
Cash and cash equivalents at the beginning of the reporting period	91	91	91	91	91
Cash and cash equivalents at the end of the reporting period	91	91	91	91	91

DCB = Departmental Capital Budget.

Table 3.5: Departmental Capital Budget Statement (for the period ended 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
CAPITAL APPROPRIATIONS					
Capital budget - Bill 1 (DCB)	254	251	249	250	262
Equity injections - Bill 2	-	-	-	-	-
Total capital appropriations	254	251	249	250	262
Total new capital appropriations represented by:					
Purchase of non-financial assets	254	251	249	250	262
Other	-	-	-	-	-
Total items	254	251	249	250	262
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations - equity injection ^(a)	-	-	-	-	-
Funded by capital appropriation - DCB ^(b)	254	251	249	250	262
Funded internally from departmental resources	-	-	-	-	-
Total acquisitions of non-financial assets	254	251	249	250	262
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	254	251	249	250	262
Total cash used to acquire assets	254	251	249	250	262

^(a) Includes both current Bill 2, prior Act 2/4/6 appropriations and special capital appropriations.

^(b) Does not include annual finance lease costs. Includes purchases from current and previous years' Departmental Capital Budget (DCB).

Table 3.6: Statement of Asset Movements (Budget year 2017-18)

	Buildings	Other property, plant and equipment	Intangibles	Total
	\$'000	\$'000	\$'000	\$'000
As at 1 July 2017				
Gross book value	795	410	2,114	3,319
Accumulated depreciation/ amortisation and impairment	(464)	(237)	(1,086)	(1,787)
Opening net book balance	331	173	1,028	1,532
CAPITAL ASSET ADDITIONS				
Estimated expenditure on new or replacement assets				
By purchase - appropriation ordinary annual services	-	63	188	251
Total additions	-	63	188	251
Other movements				
Depreciation/amortisation expense	(9)	(40)	(286)	(335)
Disposals ^(a)	-	-	-	-
Other	-	-	-	-
Total other movements	(9)	(40)	(286)	(335)
As at 30 June 2018				
Gross book value	795	473	2,302	3,570
Accumulated depreciation/ amortisation and impairment	(473)	(277)	(1,372)	(2,122)
Closing net book balance	322	196	930	1,448

^(a) Net proceeds may be returned to the Official Public Account.

Table 3.7: Schedule of Budgeted Income and Expenses Administered on Behalf of Government (for the period ended 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
EXPENSES ADMINISTERED ON BEHALF OF GOVERNMENT					
Grants	38,126	39,106	40,106	42,118	42,541
Supplier expenses	5,640	3,010	2,600	1,271	1,500
Total expenses administered on behalf of Government	43,766	42,116	42,706	43,389	44,041

Table 3.8: Schedule of Budgeted Assets and Liabilities Administered on Behalf of Government (as at 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
ASSETS ADMINISTERED ON BEHALF OF GOVERNMENT					
Financial assets					
Cash and cash equivalents	80	80	80	80	80
Receivables	119	119	119	119	119
Total financial assets	199	199	199	199	199
Non-financial assets					
Other	142	142	142	142	142
Total non-financial assets	142	142	142	142	142
Total assets administered on behalf of Government	341	341	341	341	341
LIABILITIES ADMINISTERED ON BEHALF OF GOVERNMENT					
Payables					
Grants	10,855	10,855	10,855	10,855	10,855
Suppliers	99	99	99	99	99
Other payables	46	46	46	46	46
Total payables	11,000	11,000	11,000	11,000	11,000
Total liabilities administered on behalf of Government	11,000	11,000	11,000	11,000	11,000

Table 3.9: Schedule of Budgeted Administered Cash Flows (for the period ended 30 June)

	2016-17 Estimated actual \$'000	2017-18 Budget \$'000	2018-19 Forward estimate \$'000	2019-20 Forward estimate \$'000	2020-21 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
GST received	752	752	752	752	752
Total cash received	752	752	752	752	752
Cash used					
Grant payments	38,126	39,106	40,106	42,118	41,847
Suppliers	5,801	3,010	2,600	1,271	1,500
GST paid	752	752	752	752	752
Total cash used	44,679	42,868	43,458	44,141	44,099
Net cash from (or used by) operating activities	(43,927)	(42,116)	(42,706)	(43,389)	(43,347)
Net increase (or decrease) in cash held	(43,927)	(42,116)	(42,706)	(43,389)	(43,347)
Cash at beginning of reporting period	80	80	80	80	80
Cash from Official Public Account for:					
- appropriations	43,927	42,116	42,706	43,389	43,347
Cash to the Official Public Account	-	-	-	-	-
Cash at end of reporting period	80	80	80	80	80